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3 **NEW REGULATIONS –**
4 **801 CMR 52.00 MUNICIPAL HEALTH INSURANCE**
5

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29 *52.01 General provisions*

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31 *(1) Authority*

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33 (a) 801 CMR 51.00 is adopted by the Secretary of Administration and Finance,
34 under the authority of M.G.L. c. 32B, §21 to carry out the process by which
35 political subdivisions elect to change health insurance benefits under M.G.L. c.
36 32B, §§ 21-23.

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38 (b) The process set forth in 801 CMR 52.00 shall be followed each time a political
39 subdivision elects to change health insurance benefits under the process
40 authorized by M.G.L. c. 32B, §§21- 23 (the implementation process), except that
41 acceptance under M.G.L. c. 32B, § 21(a) need only occur once.
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43 *(2) Definitions*

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45 Unless otherwise provided, terms shall have the meanings assigned to them in
46 M.G.L. c. 32B. The following terms shall have the following meanings:

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“Collective bargaining unit” means an employee organization as defined in M.G.L. c. 150E, §1 that is acting as the exclusive bargaining representation of the bargaining unit. Notice to a collective bargaining unit under 801 CMR 52.02 shall be made to the principal officer of each bargaining unit.

“Impartial member” means the member of the review panel selected from a list of 3 potential members provided by the Secretary of Administration and Finance under the process set forth in 801 CMR 52.05(1).

“Implementation notice” means the notice required under M.G.L. c. 32B, §21(b) of the intent to enter into negotiations to implement proposed changes to health insurance benefits.

“Insurance advisory committee” means an advisory committee established by a public authority as specified in M.G.L. c. 32B, §3.

“Limited provider network” means a reduced or selective provider network which is smaller than a carrier’s general provider network and from which the carrier may choose to exclude from participation other providers who participate in the carrier’s regional provider network or general provider network for the purpose of reducing premium costs but which offers the same benefits to those provided by the carrier’s general provider network .

“Maximum possible savings” is used to determine whether a proposal to transfer subscribers to the Commission would achieve at least five percent greater savings than the maximum possible savings that would be attained by plan design changes authorized under M.G.L. c. 32B, § 22 and means the savings that would be realized for the first 12 months if a political subdivision were to provide health insurance coverage to its subscribers by implementing changes to health insurance benefits that equal the dollar amounts of the most-subscribed plan’s design features for the same or most similar benefits offered by the commission for a non-Medicare plan under section 4 of M.G.L. c. 32A and for a Medicare-extension plan under section 10C and section 14 of M.G.L. c. 32A. Where the political subdivision currently does not offer a tiered provider network, the maximum possible savings shall be calculated by comparing the savings that would result if the dollar amounts of the co-pays, deductibles and other cost-sharing plan design features in the political subdivision’s plan equaled the dollar amounts of the co-pays, deductibles and other cost-sharing plan design features under tier 2 of the commission’s most-subscribed plan. Where the political subdivision currently offers a tiered provider network that is tiered differently from the tiering in the commission’s most-subscribed plan, the maximum possible savings shall be calculated by assuming the co-pays, deductibles and cost-sharing plan design features in each tier of the political subdivision’s plan are equal to those in the same tier of the commission’s most-subscribed plan, beginning with a

93 comparison of the highest tier. If the political subdivision’s plan has fewer tiers
94 than the commission’s plan, the political subdivision’s highest tier shall be
95 compared to the commission’s tier 3, and the second highest tier to the
96 commission’s tier 2.

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99 “Mitigation proposal” means a proposal to mitigate, moderate or cap the impact
100 of these changes for subscribers, including retirees, low income subscribers and
101 subscribers with high out-of-pocket health care costs, who would otherwise be
102 disproportionately affected.

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105 “Public Employee Committee” means the committee established under M.G.L. c.
106 32B, §19 or § 21. If a public employee committee has not been established under
107 Section 19, a public employee committee shall be established exclusively to
108 negotiate changes under Sections 21 to 23, and shall be established in the same
109 form and with the same percent votes as prescribed in the fifth paragraph of
110 subsection (a) of Section 19. A public employee committee established under
111 Section 21 exclusively to negotiate changes under M.G.L. c. 32B, §§ 21 to 23
112 shall be considered dissolved upon completion of the process described in those
113 sections.

114
115 “RSCME” means the Retired State, County and Municipal Employees
116 Association, located at 11 Beacon Street, Suite 321, Boston, MA 02108.

117
118 “Review panel” means the municipal health insurance review panel comprised of
119 3 members, 1 of whom shall be appointed by the public employee committee, 1 of
120 whom shall be appointed by the public authority and 1 of whom shall be selected
121 under the process set forth in 801 CMR 52.05(1).

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124 “Secretary” means the Secretary of Administration and Finance.

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126 “Tiered provider network” means a provider network in which a carrier assigns
127 providers to different benefit tiers based on the carrier’s assessment of a
128 provider’s cost efficiency and quality, and in which insureds pay the cost-sharing
129 (copayment, coinsurance or deductible) associated with a provider’s assigned
130 benefit tiers.

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133 *(3) Notices.*

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135 (a) All notices provided under 801 CMR 52.00 shall be sent by certified mail,
136 delivery confirmation and return receipt requested, and a copy shall be sent to the
137 Secretary. Either post office evidence of attempted delivery or return receipts shall be
138 prima facie evidence of the time of receipt.

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140 (b) All notices to the Secretary shall be sent electronically to:
141 MunicipalHealth@state.ma.us.
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147 *52.02 The vote by a political subdivision to implement changes in group health insurance*
148 *benefits under M.G.L. c. 32B, §§ 21-23*
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151 *(1) Advance notice of intent to vote.*
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153 At least two calendar days in advance of any vote electing to change group health
154 insurance under the process authorized by M.G.L. c. 32B, §§ 21-23, the
155 appropriate public authority shall send a notice to each collective bargaining unit
156 to which the authority provides health insurance benefits and to the Retired State,
157 County Municipal Employees Association (RSCME) that the political subdivision
158 intends to vote on whether to implement the process. The vote of the political
159 subdivision under M.G.L. c. 32B, § 21(a) may be in the following form: “The
160 [name of political subdivision] elects to engage in the process to change health
161 insurance benefits under M.G.L. c. 32B, §§ 21-23.”
162

163 *(2) Notice of vote, request for name and contact information for public employee*
164 *committee representatives, and number of eligible unit members.*
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166 (a) A political subdivision which has elected under M.G.L. c. 32B, §21(a) to
167 change health insurance benefits under M.G.L. c. 32B, §§ 22-23, shall, before
168 implementing any changes, evaluate its health insurance coverage and determine
169 the savings that may be realized after the first 12 months of implementation of
170 cost-sharing plan design changes or upon transfer of its subscribers to the
171 commission. The appropriate public authority shall then notify its insurance
172 advisory committee, or such committee’s regional or district equivalent, of its
173 estimated savings. The notice shall include all the information required in
174 section 52.03. In any political subdivision in which an insurance advisory
175 committee has not already been established under M.G.L. c. 32B, §3, the
176 appropriate public authority shall notify the president of each organization of
177 employees affected and shall designate and notify a retiree of a governmental unit
178 as a member of the committee. The insurance advisory committee, within 10 days
179 after receiving this notice, shall meet with the appropriate public authority to
180 discuss its estimated savings and any reports or other documentation requested by
181 the insurance advisory committee before that meeting. If the committee does not
182 meet within 10 days after receiving proper notice, it shall be considered to have
183 discussed the matter with the appropriate public authority.
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186 (b) Not later than 2 business days after the insurance advisory committee meets
187 with the appropriate public authority or 10 days after the insurance advisory
188 committee receives notice from the appropriate public authority, whichever
189 occurs first, a political subdivision which has elected under M.G.L. c. 32B, §
190 21(a) to make changes under M.G.L. c. 32B, §§ 22 or 23 shall, provide a notice of
191 its decision, in writing, to the president or designee of each collective bargaining
192 unit and to the RSCME and shall include the number of employees eligible for
193 health insurance under M.G.L. c. 32B employed in each bargaining unit of the
194 political subdivision.

195
196 (c) In any political subdivision which has not previously formed a public
197 employee committee under M.G.L. c. 32B, §19 of this chapter, the notice shall
198 request that each of the collective bargaining units and the RSCME provide the
199 name, address, phone number, and email address of its designated public
200 employee committee representative.

201
202 (d) Where a public employee committee already exists under M.G.L. c. 32B, §
203 19, each collective bargaining unit and RSCME shall, within 2 business days of
204 receipt of notice under this section, provide the appropriate public authority with
205 the name, address, phone number and email address of its designated public
206 employee committee representative. If no public employee committee exists at
207 the time of receipt of the notice, each collective bargaining unit and RSCME shall
208 designate a representative to a public employee committee exclusively to
209 negotiate changes under M.G.L. c. 32B, §§21-23 and provide the appropriate
210 public authority with the name, address, phone number and email address of its
211 designated public employee committee representative within 5 business days after
212 receipt of notice under 801 CMR 52.02(3). If no public employee committee
213 exists at the time of receipt of notice from the political subdivision and the
214 appropriate public authority has not received this information from a collective
215 bargaining unit or RSCME within 5 business days, the collective bargaining unit's
216 principal officer shall be the unit's representative on the public employee
217 committee, the president of the RSCME shall be its representative on the public
218 employee committee, and the appropriate public authority shall send the notice
219 specified under 801 CMR 52.03 to the collective bargaining unit's principal
220 officer and to RSCME's president.

221
222 *52.03 The Implementation Notice/(Notification by public authority to its public employee*
223 *committee of its intention to enter into negotiations to implement changes to its health insurance*
224 *benefits under M.G.L. c. 32B, §21)*

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226 The appropriate public authority shall give the written notice required in M.G.L. c. 32B,
227 § 21(b) to the insurance advisory committee in accordance with Section 52.02(2)(a) and,
228 not later than 2 business days following the appropriate public authority's receipt of
229 notice of the representatives of the public employee committee under Section
230 52.02(2)(d), to each public employee committee representative identified by the

231 collective bargaining units and the RSCME. The notice shall include the following
232 information:

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(a) the proposed changes to the political subdivision's health insurance benefits,
236 including:

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(i) a description of the political subdivision's current health
insurance plans and each plan's co-pays, deductibles and other
cost-sharing plan design features, enrollment (broken out by
enrollment in individual, individual plus one, and family plans),
annual premium total cost, and percentage of premium total cost
paid by political subdivision;

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(ii) a description of the proposed changes, including:(a) the
earliest practical date for implementing the changes under law;(b)
each plan to be offered, and the projected enrollment under each
plan, including continued projected enrollment for subscribers
covered by existing collective bargaining agreements that specify
plan design features; retirees enrolled and being transferred for the
first time to Medicare under M.G. L. c. 32B, § 18A and Medicare
supplemental health insurance plans; and subscribers moved to the
new, proposed insurance plans; and (c) the proposed dollar
amounts for each plan's co-pays, deductibles and other cost-
sharing plan design features. A proposal shall not include a health
benefit plan design feature which seeks to achieve premium
savings by offering a limited network of providers unless the
appropriate public authority also offers a health benefit plan to all
subscribers that does not contain a limited network of providers.

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(b). the co-payments, deductibles, tiered provider network co-payments and other
cost-sharing plan design features for the same or most similar benefits of the non-
Medicare plan and the co-payments, deductibles, and other cost-sharing plan
design features for the same or most similar benefits of the Medicare-extension
plan with the largest subscriber enrollment offered by the Commission, as
provided by the Commission under M.G.L. c. 32B, §28;

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(c). the appropriate public authority's estimate of anticipated savings of such
changes and the supporting information and analysis, including but not limited to:

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i. the total projected premium costs and enrollment of plans under
the existing coverage for the first 12-month period in which the
appropriate public authority seeks to make changes as if no such
changes were made,

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ii. the anticipated total projected premium costs of plans, including plans with the proposed changes, and anticipated enrollment for the same 12-month period,

iii. the analysis that the appropriate public authority has to support its estimate of savings and the projected premium costs which may include quotes or bids from any insurance plan, third party administrator or insurance broker regarding the total premium cost of such plans with and without the proposed changes; demographic data regarding the number of employees, the number of subscribers, the number of subscribers enrolled in non-Medicare plans (by coverage -family or individual) and Medicare-extension plans; any data regarding out-of-pocket costs paid by subscribers; and any other factors relied upon by the appropriate public authority, including any information provided by an actuary or other consultant in developing the savings estimate.

If the appropriate public authority has indicated that it is considering transferring to the commission, it shall include in its analysis the estimates regarding plan choice that subscribers will make if transferred to the commission.

The savings estimate shall not take into account: savings resulting from transferring eligible retirees to Medicare under M.G.L. c. 32B, § 18A, but the savings estimate shall include savings due to proposed increases in dollar amounts for co-pays and deductibles for Medicare-extension plans under M.G.L. c. 32B, § 22 or the savings resulting from the transfer to Commission’s medicare extension plans under M.G.L. c. 32B, §23.

The savings estimate shall be calculated based on the number of subscribers who will be covered under the proposed plans, including subscribers covered by existing collective bargaining agreements for whom implementation of the proposed changes would be delayed under St. 2011, c. 69, § 4. The appropriate public authority shall allocate funds to the mitigation plan in proportion to the number of total subscribers who will be covered under the proposed plan, with additional funds allocated when the plan changes are implemented for additional subscribers. Subscribers will not be eligible for mitigation funds before they are transferred to the new plans.

321 If the proposed change involves a transfer of health insurance
322 coverage of subscribers to the commission, the savings estimate
323 shall be based on a determination of maximum possible savings.
324

- 325 (d) the mitigation proposal, including:
326 (i) the estimate of the cost to fund the proposal and what
327 percentage that cost is of the savings;
328 (ii) an explanation and rationale for the proposal;
329 (iii) the manner in which it affects various subscribers, including
330 those disproportionately affected;
331 (iv) the manner of distribution or allocation of estimated savings
332 from the proposal.
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338 *52.04 The 30-day negotiation period*
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340 (1) The 30 (calendar) day negotiation period shall commence when each member of the
341 public employee committee has received the implementation notice, with the information
342 required under Section 52.03, in the manner specified under 801 CMR 52.01(3).
343

344 (2) The negotiations between the public employee committee and the appropriate public
345 authority may include all aspects of the public authority's proposal. The parties are
346 encouraged to negotiate in good faith.
347

348 (3) The public authority shall not implement any changes in health insurance benefits
349 during negotiations absent mutual agreement of the public employee committee and the
350 appropriate public authority.
351

352 (4) Any agreements reached between the public employee committee and the appropriate
353 public authority shall be reduced to writing, and executed by the parties within the 30-day
354 period.
355

356 (a) A written agreement shall include the plan design changes or transfer to the
357 Commission, the process to notify subscribers of the changes, the timeframe to
358 implement the changes and the mitigation plan. The same information required
359 for the appropriate public authority's proposal under Section 52.03 shall be
360 included in the agreement or in a separate document accompanying it. The
361 appropriate public authority shall send a copy of the agreement and other
362 documents accompanying it to the Secretary within 3 business days after
363 execution of the agreement, and shall send notice to the health insurance review
364 panel created under 801 CMR 52.05 that there is no need for its services.
365

366 (5) All subscribers shall be provided with at least 60 days advance notice in accordance
367 with M.G.L. c. 175, §24B, of any changes in plan design, including an agreement to
368 transfer to the Commission. Notice shall not be effective until the changes are included
369 in a written agreement between the appropriate public authority and the public employee
370 committee under this section or a written decision of the review panel under Section
371 52.06.

372
373 (6) If the appropriate public authority and the public employee committee are able to
374 reach a written agreement within 30 calendar days, the agreement shall be binding on all
375 subscribers and their representatives, and the public authority shall implement the
376 changes agreed to in the written agreement as quickly as practicable and in observance of
377 the 60-day notice requirement identified above in 801 CMR 52.04(4)(b).

378
379 (7) If the change is to transfer subscribers to the Commission, the notice shall include
380 information about the Commission plans, the enrollment process, and any other
381 information specified by the Commission in its rules and regulations issued under M.G.L.
382 c. 32B, §23 relating to the process by which subscribers shall be transferred to the
383 Commission.

384
385 *52.05 Health insurance review panel*

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387 *(1) Creation of the panel*

388
389 (a) The appropriate public authority shall notify the Secretary in writing within 3
390 business days after the beginning of the 30-day negotiation period under 801
391 CMR 52.04. The notice shall include the start and end dates of the 30-day
392 negotiation period, and the name and contact information of the public authority's
393 representative for the health insurance review panel. The appropriate public
394 authority shall provide each member of the public employee committee with a
395 copy of the notice to the Secretary.

396
397 (b) Within 3 business days after receiving copies of notice to the Secretary under
398 (a), the public employee committee shall select one representative for the panel
399 and give notice to the appropriate public authority and the Secretary. Within 10
400 days after receiving this notice, the Secretary shall provide the appropriate public
401 authority, the public employee committee, and the public authority and public
402 employee committee representatives ("the parties") with a list ("the list") of 3
403 qualified, impartial potential members available to serve on the review panel.
404 Impartial members shall have professional experience in dispute mediation and
405 professional experience in municipal finance or municipal health benefits. The
406 Secretary shall also provide the parties with the name of an actuary selected by
407 the Commission to assist the panel in verifying the savings calculations if no
408 agreement is reached within the 30-day period and a panel is convened.

409

410 (c) Within 3 business days after receiving the list, the appropriate public authority
411 and the public employee committee shall jointly select the third member for the
412 panel from the list and shall notify the Secretary of their joint selection.
413

414 (d) If the appropriate public authority and the public employee committee cannot
415 agree within 3 business days on which person from the list to select as the third
416 member of the review panel, the notice by the public authority to the Secretary
417 shall include notification that the parties have been unable to reach agreement of
418 the selection of a name from the list of potential impartial panel members. If the
419 public authority and the public employee committee cannot agree, the Secretary
420 shall appoint the impartial member from the list and notify the parties not later
421 than the end of the 30-day negotiation period.
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425 (2) If the appropriate public authority and the public employee committee are
426 unable to reach a written agreement on the public authority's proposal within 30
427 calendar days, the matter shall be submitted to the municipal health insurance
428 review panel. The appropriate public authority shall submit its original proposal to
429 the panel within 3 business days after the end of the 30-day negotiation period,
430 with a copy sent to the Secretary and each member of the public employee
431 committee. The appropriate public authority shall submit to the panel the same
432 proposal that it made to the public employee committee. If the proposal includes
433 the introduction of a limited network plan, the appropriate public authority shall
434 provide an enrollment survey, a determination of which subscribers would enroll
435 in a broad plan and which subscribers would enroll in a limited network plan, and
436 the effect that the addition of a limited network plan would have on total premium
437 costs and on disproportionately affected subscribers. The results of the
438 enrollment survey shall be considered in the savings analysis.
439

440 (3) The public employee committee shall also submit any alternate mitigation
441 proposal to the panel and any other information the public employee committee
442 wants the panel to consider with respect to any other matters before them within 3
443 business days after the end of the 30-day negotiation period, with a copy sent to
444 the Secretary and the other parties.
445

446
447 (4) Any fee or compensation provided to the impartial panel member for service
448 on the panel shall be shared equally between the public employee committee and
449 the appropriate public authority. The impartial members selected from the lists
450 provided by the Secretary will be reimbursed only for reasonable travel expenses.
451

452 *52.06 The health insurance review panel review process*
453
454

455 (1) At any time before the panel has made decisions in accordance with this
456 section, the parties may agree in writing, with copies to the panel and the
457 Secretary, to terminate or suspend the review process for a stated period of time
458 because they have reached an agreement, would like additional time to negotiate
459 an agreement under Section 52.04, have mutually decided to return to collective
460 bargaining pursuant to M.G.L. c. 150E or have mutually decided to resume
461 negotiations under M.G.L. c. 32B, § 19.

462
463 (2) If both parties have not mutually agreed to terminate the review process,
464 within 2 business days after receipt of notice of submission to the panel, the
465 impartial member of the review panel shall fix a time, date, and place for the
466 panel to convene and shall give notice to the parties.

467
468 (3) Meetings of the panel shall be conducted under the Open Meeting Law. The
469 impartial member shall chair the panel’s meetings and shall arrange for suitable
470 records to be kept. The impartial member shall ensure that each member receives
471 advance notice of the time, place and agenda for each meeting. All decisions
472 shall be by recorded vote.

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474
475 (4) When the panel convenes on the date and time set by the impartial panel
476 member, the panel shall do the following:

477
478 *(a) Review the public authority’s proposed changes*

479
480 (1) Determine within 10 days whether the proposed increased
481 dollar amounts for co-payments, deductibles, and other cost-
482 sharing plan design features for the non-Medicare plan under
483 M.G.L. c. 32B, § 22 exceed the dollar amounts of the plan design
484 features for the same or most similar benefits offered by the
485 commission for the non-Medicare plan under section 4 of M.G.L.
486 c.32A with the largest subscriber enrollment,. If such increased
487 amounts do not exceed the dollar amounts of the plan design
488 features for the same or most similar benefits offered by the
489 commission for the non-Medicare plan under section 4 of chapter
490 32A with the largest subscriber enrollment, the panel shall approve
491 the appropriate public authority’s immediate implementation of the
492 proposed changes under M.G.L. c. 32b, § 22, subject to Section
493 52.07. Where the political subdivision is not proposing a tiered
494 provider network, the determination shall be made by comparing
495 the savings that would result if the dollar amounts of the co-pays,
496 deductibles and other cost-sharing plan design features in the
497 political subdivision’s plan equaled the dollar amounts of the co-
498 pays, deductibles and other cost-sharing plan design features under
499 tier 2 of the commission’s most-subscribed plan. Where the
500 political subdivision currently is proposing a tiered provider

501 network that is tiered differently from the tiering in the
502 commission's most-subscribed plan, the determination shall be
503 made by assuming the co-pays, deductibles and cost-sharing plan
504 design features in each tier of the political subdivision's plan are
505 equal to those in the same tier of the commission's most-
506 subscribed plan, beginning with a comparison of the highest tier.
507 If the political subdivision's plan has fewer tiers than the
508 commission's plan, the political subdivision's highest tier shall be
509 compared to the commission's tier 3, and the second highest tier to
510 the commission's tier 2.

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512
513 (2) Determine within 10 days whether the proposed increased
514 dollar amounts for co-payments and deductibles proposed for a
515 Medicare-extension plan under M.G.L. c. 32B, §22 exceed the
516 dollar amounts of the plan design features for the same or most
517 similar benefits offered by the commission for the Medicare-
518 extension plan under section 10C and section 14 of M.G.L. c.32A
519 with the largest subscriber enrollment. If such increased amounts
520 do not exceed the dollar amounts of the plan design features for the
521 same or most similar benefits offered by the commission for the
522 Medicare-extension plan under section 4 of chapter 32A with the
523 largest subscriber enrollment, the panel shall approve the
524 appropriate public authority's immediate implementation of the
525 proposed changes under M.G.L. c. 32B, § 22, subject to Section
526 52.07. Where the political subdivision is not proposing a tiered
527 provider network, the determination shall be made by comparing
528 the savings that would result if the dollar amounts of the co-pays,
529 deductibles and other cost-sharing plan design features in the
530 political subdivision's plan equaled the dollar amounts of the co-
531 pays, deductibles and other cost-sharing plan design features under
532 tier 2 of the commission's most-subscribed plan. Where the
533 political subdivision currently is proposing a tiered provider
534 network that is tiered differently from the tiering in the
535 commission's most-subscribed plan, the determination shall be
536 made by assuming the co-pays, deductibles and cost-sharing plan
537 design features in each tier of the political subdivision's plan are
538 equal to those in the same tier of the commission's most-
539 subscribed plan, beginning with a comparison of the highest tier.
540 If the political subdivision's plan has fewer tiers than the
541 commission's plan, the political subdivision's highest tier shall be
542 compared to the commission's tier 3, and the second highest tier to
543 the commission's tier 2.

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546 (3) If the panel does not approve implementation because the
547 appropriate public authority's proposal fails to meet the criteria
548 detailed in Section 52.06(4)(a)(1) and (2), above, the appropriate
549 public authority may submit a new proposal to the public employee
550 committee and restart the process from that point pursuant to
551 Section 52.03.

552
553 (b) Review the public authority's estimated monetary savings due to
554 proposed changes, after consulting the Commission's actuary:

555
556 (1) Within 10 calendar days of receiving proposed changes under
557 M.G.L. c. 32B, §§ 22 or 23, the panel shall confirm, the
558 appropriate public authority's estimated monetary savings due to
559 proposed changes under M.G.L. c. 32B, § 22 or § 23.

560
561 (2) If the proposal is to transfer subscribers to the Commission, the
562 panel shall determine if the anticipated savings by doing so would
563 be at least five percent greater than the maximum possible savings
564 amount that would be attained by plan design changes authorized
565 under M.G.L. c.32B, § 22. If the panel confirms these savings, the
566 panel shall approve the appropriate public authority's immediate
567 implementation of the proposed changes under M.G.L. c. 32B, §
568 23, subject to procedures adopted by the commission for transfer
569 of subscribers.

570
571 (3) The appropriate public authority's estimate of savings due to
572 the proposed changes shall be confirmed by the panel after
573 consultation with the actuary selected by the Commission.

574
575 (4) If the panel finds that the savings estimate is unsubstantiated, it
576 may require the public authority to provide additional information
577 or submit a new savings estimate for the panel's review and
578 confirmation. It may also require the public employee committee
579 to submit a response to the new estimate.

580
581 (5) A certified copy of the vote confirming the savings estimate
582 and, if the proposal is to transfer subscribers to the Commission,
583 approval or rejection of the proposal, and explanation of the basis
584 for any such change or disapproval shall be sent to the parties and
585 the Secretary.

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587 (c) Review the public authority's mitigation proposal:

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589 (1) Within 10 calendar days of receiving proposed changes under
590 M.G.L. c. 32B, § 22 or § 23, the panel shall review the proposal to
591 mitigate, moderate or cap the impact of these changes for

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subscribers, including retirees, low-income subscribers and subscribers with high out-of-pocket health care costs, who would otherwise be disproportionately affected.

(2) The municipal health insurance review panel may approve the mitigation proposal, or it may determine the proposal to be insufficient and may require additional savings to be shared with subscribers in the form of health reimbursement arrangements, wellness programs, health care trust funds for emergency medical care or inpatient hospital care, out-of-pocket caps, Medicare Part B reimbursements or reimbursements for other qualified medical expenses, as determined by the panel. Premium reductions for subscribers that result from the plan design changes shall not be credited against the total amount determined to be required to fund the mitigation proposal. Any health reimbursement arrangements created under a mitigation proposal shall be administered by the appropriate public authority and shall not be the responsibility of the Commission.

(3) In no case shall the municipal health insurance review panel designate more than 25 percent of the estimated savings to subscribers.

(4) All obligations on behalf of the appropriate public authority related to the mitigation proposal shall expire after the initial amount of estimated savings designated by the panel to be distributed to subscribers has been expended.

(5) In reaching a decision on the proposal under this subsection, the municipal health insurance review panel may consider: (a) any alternative proposal from the public employee committee to mitigate, moderate or cap the impact of these changes for subscribers, (b) discrepancies between the percentage contributed by retirees, surviving spouses and their dependent and the percentage contributed by other subscribers, and (c) the impact of the changes on subscribers, including in particular the impact on retirees, low-income subscribers and subscribers with high out-of-pocket costs.

(6) The panel's decision shall incorporate any agreements made by the parties, and shall constitute the written agreement between the public employee committee and the appropriate public authority. The agreement shall be binding on all subscribers and their representatives.

638 (d) Once the panel has taken the actions required above, the panel shall be
639 considered dissolved.

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641 *52.07 Implementation of agreements reached pursuant to M.G.L. c. 32B, §§ 21- 23*
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644 (1) Subject to St. 2011, c. 69, § 4, a political subdivision shall implement changes to benefits
645 for all subscribers as soon as practicable upon completing the process provided in M.G.L.
646 c. 32B, § 21 and these regulations, but the public authority shall give subscribers at least
647 60 days notice before implementing any changes in health insurance benefits under these
648 regulations. Implementation of changes under M.G.L. c. 32B, §22 shall occur not later
649 than 90 days after a written agreement has been signed under 801 CMR 52.04 or 52.06
650 or, if the appropriate public authority and the public employee committee mutually
651 determine that a mid-year change time would produce an undue burden, at the end of the
652 current health insurance policy year. Implementation of transfer of subscribers to the
653 commission shall be in accordance with the Commission's procedures. If a political
654 subdivision provides notice to the commission by October 1, 2011 that it is transferring
655 its subscribers to the commission and complies with the notice requirements provided by
656 the Commission, the Commission shall allow the political subdivision to transfer its
657 subscribers to the commission on or before January 1, 2012.

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659 (2) Any political subdivision which does not seek to make changes under M.G.L. c. 32B,
660 §§ 21-23, including any political subdivision which votes against adopting G.L. c. 32B,
661 §§ 21-23, shall file with the Executive Office for Administration and Finance a report by
662 June 30, 2012 comparing existing plan design to the maximum possible savings available
663 if health benefit changes were made pursuant to M.G.L. c. 32B, §21-23. To maintain
664 comprehensive records of political subdivisions that make use of this process, savings in
665 health insurance costs that resulted, and potential savings not achieved, and to measure
666 the extent to which political subdivisions took advantage of this process, each political
667 subdivision shall file an annual report by June 30 of each year with the Secretary
668 showing:

- 669 (i) the health insurance plans that it offers and the number of subscribers in each;
- 670 (ii) whether it made use of M.G.L. c. 32B, § 19 or §§ 21-23;
- 671 (iii) if it did not make use of these processes, the maximum possible savings available if
- 672 health benefit changes were made pursuant to M.G.L. c. 32B, §21-23.

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674 (3) A political subdivision whose subscribers are currently covered by the commission shall
675 not implement changes under this procedure until it has followed the procedure for
676 withdrawal from coverage by the commission under the process set forth in the
677 commission's regulations.

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679 (4) If a political subdivision initiated the process for implementing changes in its group
680 health insurance benefits under M.G.L. c. 32B, §§21 -23 before the effective date of these
681 regulations and has proceeded in a manner inconsistent with any provision of these
682 regulations, the Secretary may waive or modify those inconsistent provisions for that
683 political subdivision provided that the political subdivision comply with all requirements

684 of M.G.L. c. 32B, §§21-23. An appropriate public authority shall seek such waiver from
685 the Secretary in writing, with a copy to the public employee committee. Any member of
686 the public employee committee may present the Secretary with its position on the waiver
687 request within 3 business days of receipt of the request.

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